



# ORGANIZATION OF THE BLACK SEA ECONOMIC COOPERATION

## Permanent International Secretariat

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BS/WG/CEA&LO/R(2018)1

**REPORT  
OF THE MEETING  
OF THE BSEC WORKING GROUP ON COOPERATION  
IN EMERGENCY ASSISTANCE AND LIAISON OFFICERS  
OF THE BSEC NETWORK ON EMERGENCY ASSISTANCE**

BSEC Headquarters, 7 November 2018

1. The Meeting of the BSEC Working Group on Cooperation in Emergency Assistance was held at the BSEC Headquarters on 7 November 2018.

2. The Meeting was chaired by Mrs. Vilhelmina LUCINESCU, Chief Police Commissioner, General Directorate of European Affairs, Schengen and International Relations, Ministry of Internal Affairs of Romania.

3. The Meeting of the Working Group was attended by the following BSEC Member States:

Republic of Armenia  
Republic of Azerbaijan  
Georgia  
Hellenic Republic  
Romania  
Russian Federation  
Republic of Turkey

5. The representative of the Parliamentary Assembly of BSEC attended the Meeting as the BSEC Related Body.

The List of Participants is attached as **Annex I**.

6. The Draft Agenda of the Meeting was discussed, amended and adopted. The Agenda, as adopted by the Working Group, is attached as **Annex II**.

**AGENDA ITEM 2: IMPLEMENTATION OF THE RESOLUTIONS, DECISIONS AND RECOMMENDATIONS OF THE COUNCIL OF MINISTERS OF FOREIGN AFFAIRS AND THE FOLLOW-UP OF THE DECLARATIONS AND JOINT STATEMENTS ADOPTED BY THE MINISTERS FOR EMERGENCIES AND HEADS OF EMERGENCY SERVICES**

7. The Working Group took note of the information provided by the BSEC PERMIS in the context of this item.

**AGENDA ITEM 3: REVIEW OF THE PRIORITIES OF THE WORKING GROUP ON COOPERATION IN EMERGENCY ASSISTANCE FOR THE SECOND MEDIUM-TERM (2016-2018) OF THE “BSEC ECONOMIC AGENDA 2012” AND SELECTION OF THE OF THE PRIORIRIES FOR THE THIRD MEDIUM-TERM (2019-2021)**

8. The Working Group decided to keep the current priorities for the third medium-term (2019-2021):

- *Strengthening cooperation in implementing the Agreement among the Governments of the BSEC Member States on Collaboration in Emergency Assistance and Emergency Response to Natural and Man-made Disasters and its Additional Protocol;*
- *Enhancing coordination among the BSEC Member States in preventing and eliminating the consequences of natural and man-made disasters and on providing humanitarian assistance and help on protection of environment in case of emergency situations or imminent threat thereof;*
- *Promoting organization of regional trainings, seminars and scientific conferences aimed at the achievement of better application of joint efforts in case of emergency and increase of awareness about the best practices used in emergency situations with a special attention to the Liaison Officers of the relevant BSEC Network.*

**AGENDA ITEM 4: MODALITIES OF WORK OF THE BSEC NETWORK OF LIAISON OFFICERS ON EMERGENCY ASSISTANCE. THE OUTCOME OF THE SPECIAL MEETING OF THE LIAISON OFFICERS OF THE BSEC NETWORK ON EMERGENCY ASSISTANCE (BSEC HEADQUARTERS, 31 MAY 2018). SUGGESTIONS AND PROPOSALS BY THE MEMBER STATES ON PROMOTING THE ACTIVITIES OF THE NETWORK**

9. The Working Group took note of the Report of the Special Meeting of the Liaison Officers of the BSEC Network on Emergency Assistance held at the BSEC Headquarters on 31 May 2018.

10. The Working Group encouraged the Network of the Liaison Officers to improve and to further develop the interaction in emergency situations.

**AGENDA ITEM 5: THE OUTCOME OF THE INFORMAL MEETING OF THE BSEC AD HOC WORKING GROUP ON MASSIVE FOREST FIRES (BSEC HEADQUARTERS, 25 OCTOBER 2018)**

11. The Working Group took note of the Conclusions of the Informal Meeting of the BSEC Ad Hoc Working Group on Massive Forest Fires, held at the BSEC Headquarters on 25 October 2018.

12. The Working Group agreed on the Plan of Action of the Ad Hoc Working Group on Massive Forest Fires elaborated by the Republic of Turkey as the Country-Coordinator. The Working Group also agreed that the Plan of Action should be considered as a document open for possible proposals by the BSEC Member States.

**AGENDA ITEM 6: THE OUTCOME OF THE INFORMAL MEETING OF THE BSEC AD HOC WORKING GROUP ON FLOODS AND TORRENTS (BSEC HEADQUARTERS, 26 OCTOBER 2018)**

13. The Working Group took note of the Conclusions of the Informal Meeting of the BSEC Ad Hoc Working Group on Floods and Torrents, held at the BSEC Headquarters on 26 October 2018.

14. The Working Group agreed on the Plan of Action of the Ad Hoc Working Group on Floods and Torrents elaborated by the Republic of Turkey as the Country-Coordinator. The Working Group also agreed that the Plan of Action should be considered as a document open for possible proposals by the BSEC Member States.

**AGENDA ITEM 7: COORDINATIONSHIP OF THE BSEC AD HOC WORKING GROUP OF EXPERTS IN SEISMIC RISK**

15. The Working Group took note of the willingness of the Russian Federation and Romania to assume the mandate of the Country-Coordinator of the BSEC Ad Hoc Working Group of Experts in Seismic Risk for the period from 1 January 2019 to 31 December 2020. The Member States interested in coordinatorship will continue the consultations in this regard.

**AGENDA ITEM 8: ROLE OF BSEC IN VIEW OF RECENT EMERGENCY SITUATIONS IN MEMBER STATES - POSSIBLE CONCRETE ACTIONS AND INTERACTION**

16. The Participants exchanged views on the issue.

**AGENDA ITEM 9: RESPONSE TO EMERGENCIES - PRESENTATIONS BY THE BSEC MEMBER STATES ABOUT THEIR ACTIVITIES TO PREVENT/OVERCOME EMERGENCIES**

17. The representative of Romania made a presentation on “*SEISM 2018*” about recent activities developed in Romania in the field of intervention and medical care in major seismic situations. The presentation is attached as **Annex III**.

18. The representative of the Hellenic Republic thanked the BSEC Member States which offered assistance during the forest fires in Attica in July 2018, namely the Republic of Albania, the Republic of Bulgaria, Georgia, Romania and the Republic of Serbia.

**AGENDA ITEM 10: ANY OTHER BUSINESS**

19. No issue was raised under this Agenda item.

**AGENDA ITEM 11: DATE AND VENUE FOR THE NEXT MEETING**

20. The date and the venue of the next Meeting will be communicated in due course through the BSEC PERMIS, after consultations with the Chairman-in-Office and the Country-Coordinator.

**AGENDA ITEM 12: ADOPTION OF THE REPORT**

21. The present Report was adopted and will be submitted to the next Meeting of the BSEC Committee of Senior Officials for consideration.

**MEETING OF THE  
BSEC WORKING GROUP ON COOPERATION IN EMERGENCY  
ASSISTANCE AND LIAISON OFFICERS OF THE BSEC NETWORK  
ON EMERGENCY ASSISTANCE**

*BSEC Headquarters, 7 November 2018*

**- LIST OF PARTICIPANTS -**

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**MEETING OF THE  
BSEC WORKING GROUP ON COOPERATION IN EMERGENCY  
ASSISTANCE AND LIAISON OFFICERS OF THE BSEC NETWORK  
ON EMERGENCY ASSISTANCE**

*BSEC Headquarters, 7 November 2018*

**AGENDA**

1. Adoption of the Agenda.
2. Implementation of the Resolutions, Decisions and Recommendations of the Council of Ministers of Foreign Affairs and the follow-up of the Declarations and Joint Statements adopted by the Ministers for Emergencies and Heads of Emergency Services.
3. Review of the priorities of the Working Group on Cooperation in Emergency Assistance for the second medium-term (2016-2018) of the “BSEC Economic Agenda 2012” and selection of the priorities for the third medium-term (2019-2021).
4. Modalities of work of the BSEC Network of Liaison Officers on Emergency Assistance. The outcome of the Special Meeting of the Liaison Officers of the BSEC Network on Emergency Assistance (BSEC Headquarters, 31 May 2018). Suggestions and proposals by the Member States on promoting the activities of the Network.
5. The outcome of the Informal Meeting of the BSEC Ad Hoc Working Group on Massive Forest Fires (BSEC Headquarters, 25 October 2018).
6. The outcome of the Informal Meeting of the BSEC Ad Hoc Working Group on Floods and Torrents (BSEC Headquarters, 26 October 2018).
7. Coordinationship of the BSEC Ad Hoc Working Group of Experts in Seismic Risk.
8. Role of BSEC in view of recent emergency situations in Member States- possible concrete actions and interaction.
9. Response to emergencies - presentations by the BSEC Member States about their activities to prevent/overcome emergencies.
10. Any other business.
11. Date and venue for the next meeting.
12. Adoption of the Report.



# SEISM 2018

SEISM 2018

13-18 OCTOBER 2018

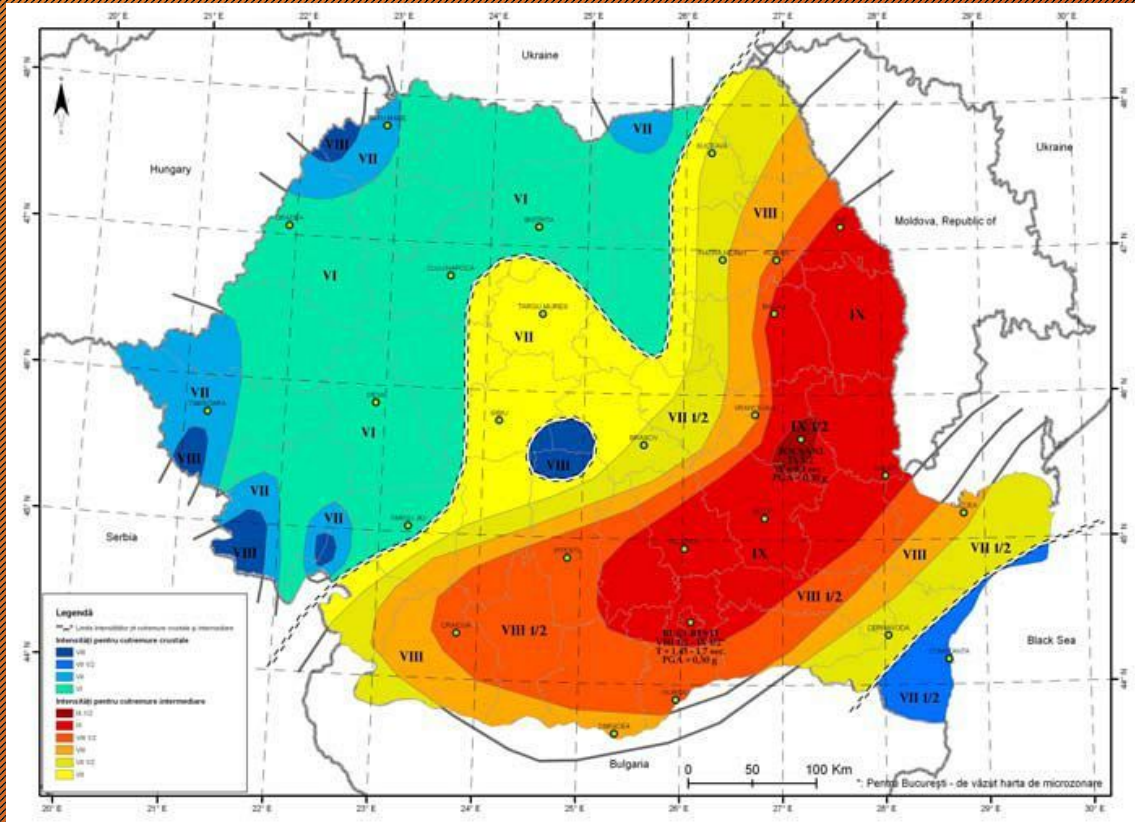


"SEISM 2018" was the exercise by which the authorities launched a earthquake simulation in Romania on Saturday, October 13, 2018.

It was the most comprehensive simulation of major earthquake in the European Union over the past two decades.

The Seism 2018 exercise aims at involving all the structures responsible for leadership, coordination and response at local, regional and national level in the event of multiple major victims.





The exercise was held over five days and targeted several cities in the country. It was assumed that the city of Bucharest is affected to a great extent by an earthquake of 7.5 on the Richter scale that had its epicenter in the Vrancea seismic area.



Starting Saturday at 9:00, the national exercise "SEISM 2018", which consists in implementing the National Post-Earthquake Concept, was launched.

All IGSU subordinate units have been alerted, and several firemen from the country are moving to the capital.

The National Center for Coordination and Intervention Management was activated.



On Saturday evening, about twelve hours after the simulated earthquake in the national exercise there were:

- 450 deceased people;
- 1.800 injured;
- 3.200 missing persons.





The EU Modex 2018 International Exercise, which began on Sunday evening, in addition to the National Seism 2018 exercise, and will be held in various locations around Bucharest, will focus on coordinating and collaborating on medical modules.

Due to the large number of teams and participants, it is the most extensive and the most complex medical exercise, on modules, within the European Civil Protection Mechanism.



This MODEX edition was hosted by the Ministry of Internal Affairs of Romania, through the Emergency Situations Department, with the support of all structures within the National Emergency Situation Management System (SNMSU), and has taken place in various locations in the Bucharest area.





The MODEX program in Bucharest was an exercise focused on the coordination and collaboration of medical modules (EMT 1-3, AMP, MEDEVAC), and due to the large number of teams and participants, this was the most extensive and the most complex medical exercise, within the framework of the European Civil Protection Mechanism.





In this exercise, were involved observers and participants from the following member countries of the mechanism : Australia, Austria, Belgium, Brazil, Bulgaria, Canada, Denmark, Estonia, Finland, France, Germany, Greece, Hungary, Ireland, Italy, Latvia, Malta, Norway , The Republic of Moldova, Slovakia, Slovenia, Spain, Sweden, Turkey, the United Kingdom and the United States of America.



**European Civil Protection**





On Sunday evening, at the National Center for the Coordination and Intervention Management in Ciolpani, there was an operative meeting with the European Union civil protection team arriving in Romania to provide specialist support.



Sunday evening, according to the Seism 2018 scenario, there were more than 3,000 deceased people, over 5,000 injured people, about 40,000 homeless, 35,000 without electricity and 45,000 without drinking water. Also, over 3,900 buildings were affected (380 destroyed altogether, 1,400 destroyed partially, and 2,200 were unsuitable for living). In addition, 5 hospitals in Bucharest were destroyed by the earthquake, 22 hospitals were partially destroyed, and 8 were damaged, but remained functional.





The medical coordination and salvage of the people is done integrally from the Ciolpani Center, Ifov County, together with the EMTCC representatives and the liaison officers of the international agencies involved in the exercise.



A new replica of the earthquake occurred on Monday afternoon and affected 40 buildings, of which ten collapsed, 28 were damaged and two were affected by landslides

More than 3,900 people died, more than 7,000 injured people, including seven foreign citizens, over 45,000 homeless people and over 2,300 missing people.



At the beginning of the fourth day of the Seism 2018 exercise, according to the scenario, there are more than 4,380 deceased people, 8,040 people wounded, and about 50,000 homeless

The fourth day continued testing the medical evacuation in other countries of people injured in the simulated earthquake



Also on the fourth day were made evacuation simulations using three airplanes from Slovakia, Israel and Sweden.

The Slovak plane, which has arrived on Monday, made evacuation simulations of foreign citizens with minor injuries, the Israeli intensive-flying plane simulated the evacuation of seriously injured, and the Swedish intensive-flying plane took patients in critical condition in Sweden, the simulation continued during the flight.



The exercise has been the most extensive and the most complex in this field done in recent years at European level. He also said that there was a great involvement of forces these days, both on the part of firemen, army representatives, local authorities, other institutions as well as NGOs, to which was added the European involvement at the Mechanism European civil protection.

The exercise wished to be as close as possible to reality, and the costs incurred by both the Romanian side and the foreign partners could be considered as an investment for the future.





INSARAG

Team Leaders Meeting

16-21 September 2018



The event was of particular importance, bringing together approximately 140 participants from 24 countries. The activity was attended by heads of international search and rescue teams and members of the working groups on the issues of reference.





The main purpose of the activity was to create an interactive forum for technical discussions related to the training of urban search-rescue teams based on lessons learned from international exercises and intervention missions.





The activity started on September 16, 2018 when the participants in the Working Groups submitted debates on the following issues:

- The level of training of the search and rescue teams (including medical component);
- Formation of the light search and rescue teams and classification at national level;
- Using the platform for collecting, analyzing and reporting data on the ground (KoBo);
- Coordinating Cell for search and rescue;
- Review of the Classification Guide.



On September 19, took place the official opening of the meeting, during the 3 days of activity.

Debates were held both in plenary session and in the form of discussions in working groups, with the participants discussing the following topics :

- Improvement of the reclassification of the teams, including the elaboration of a separate guide to the classification;
- Improvement of the training, coordination and intervention manuals;
- Classification of light teams;



- Implementation of the national accreditation system for search and rescue teams;
- Stage of training for the INSARAG classification of the first light team (GEA - Turkey);
- Reclassification of teams in EU-MODEX exercises (lessons learned and proposals);
- Conclusions and lessons learned after the earthquake in Mexico.
- Installation and operation of the Point of Receipt / Departure of search and rescue teams in the state affected ;



- Installation and operation of the Search and Rescue Teams Coordination Cell;
- Conclusions and lessons learned from the organization of the first courses for the use of the collection, analysis and reporting of field data (KoBo).
- Protecting cultural and religious values in areas affected by earthquake;
- Organizing courses for structural engineers from urban search and rescue teams;
- Proposals for the development of the 2020-2025 strategy.



All discussions were validated by Team Leaders, concluded and presented to the plenary by the team which has been designated to lead the training session.

Issues that have shown interest in developing the international support coordination system will be subject to changes / adjustments / correlations of current procedures that guide the international response of USAR teams.



During the plenary talks, was also addressed the topic of USAR light teams, the benefits they represent and how to ensure a unified framework on their classification, a number of needs have been identified regarding the existence of a minimum national classification standard with supervision by international structures.







# **Mass Burn**

**casualty disasters workshop**

**4-5 October 2018**



In the Mass burn casualty disasters workshop the following issues have been raised:

- Burn care is time-, manpower-, and resource-intensive;
- Expertise limited to few centers, each limited capacity;
- Rapid response is critical.



The main discussion points on the workshop were:

- Draft European response plan;
- Medical aerial evacuation;
- Cost coverage;
- Secure sharing of patient data;
- Other issues.



In the Draft European response plan discussion were approached the topics:

- Overall agreement on common plan;
- Central role of UCPM and ERCC;
- Role of B/burn-teams for secondary triage;
- Importance of training and exercises.



Medical aerial evacuation has brought up the following topics:

- Expertise of accompanying physician
- Collaboration with NATO

In the Cost coverage discussion were approached the to the following were discussed:

- Application of Social Security Coordination Regulation (EC) 883/2004
- DG ECHO request in developing procedure on expedited prior authorization
- DG EMPL suggestion to initiate discussions in Administrative Commission on the coordination of social security system



The Secure sharing of patient was another topic of great importance. The main subjects were:

- Early Warning and Response System (EWRS)
- Burns outside of scope
- System not adapted for patient data sharing
- Clinical Patient Management System (CPMS)
- Platform developed specifically for patient data exchange



Other issues that were discussed in the workshop were:

- Collaboration with WHO EMT technical working group on burns
- Use of telemedicine
- Importance of national preparedness
- EBA verification of burn centres